

# **2004 ANNUAL CONSOLIDATED ACTION PLAN**

**FOR HOUSING AND COMMUNITY  
DEVELOPMENT PROGRAMS**

**Community Development Block Grant  
HOME Investment Partnership  
Emergency Shelter Grant**

**U.S. Department of Housing and Urban Development**



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**The Mission Statement for Housing Strategy of Akron, Ohio:** Maintain and conserve Akron's affordable housing stock and neighborhoods, expand home ownership opportunities, and address housing needs of lower income persons including the homeless and special needs populations.

The City of Akron set forth the priority activities to be followed in the five-year strategy as follows:

Priority based on household need:

1. Low Income Owner Household
2. Low Income Renter Household
3. Homeless Families and Individuals
4. Non-Homeless Special Needs Persons

Priority based on activity:

1. Neighborhood Rehabilitation, Owner-occupied Housing
2. Rental Housing Assistance and Rental Housing Rehabilitation
3. New Housing Construction
4. Acquisition of vacant lots and blighted properties.
5. Homebuyer Assistance
6. Support Facilities and Public Services
7. Homeless Persons, Individuals, and Families Assistance

The Consolidated Strategy includes a narrative describing the housing needs of low income families, homeless families and others with special needs that require supportive services. The Consolidated Annual Plan includes a one-year budget for applying available resources to the needs identified.

## **INTRODUCTION CONSOLIDATED STRATEGY AND PLAN AKRON, OHIO 2000-2004**

### **What is a Consolidated Strategy and Plan?**

The Consolidated Plan and Strategy for 2000-2004 is a document which combines three federal Department of Housing and Urban Development Programs: Community Development Block Grants (CDBG), HOME Investment Partnerships (HOME), and Emergency Shelter Grants (ESG). The National Affordable Housing Act requires that, for certain federal Housing and Urban Development programs, the City of Akron must have an approved Consolidated Strategy and Plan. A copy of the five year strategy is available in the office of the Department of Planning and Urban Development, City of Akron.

Each year the City drafts an Action Plan which budgets funding for the fiscal year. The 2004 Action Plan is the final year of the five-year strategy.

### **What is the Goal of the Strategy and Plan?**

The goal of the Consolidated Strategy and Plan is to provide a five year strategy and annual numerical goals to serve as a working guide for the use of federal resources to address local housing, quality of living, and economic needs. A strategic plan sets forth goals, objectives, and performance benchmarks for measuring progress and establishes a framework for measuring progress.

### **Statutory Program Purpose**

The Consolidated Strategy and Plan must satisfy the minimum Congressional statutory requirements for Akron's three federal community planning and development formula programs: Community Development Block Grant, HOME Investment Partnership and Emergency Shelter Grant. Each of these programs must primarily benefit low and very low-income persons. In addition, there are three goals for the CDBG program. The first is the elimination of slum and blight. The programs are to provide decent housing, including programs aimed at assisting persons to obtain affordable housing; retain decent, safe and sanitary affordable housing; and increase the availability of this housing. The second goal of the program is to provide a suitable living environment. The third major statutory goal is to expand economic opportunity.

### **Consolidated Strategy for 2000-2004**

Housing and Community Development Objectives and Projects: The following describes the Mission Statement, priorities and actions which the City of Akron intends to initiate over the five years from 2000-2004. The rationales for the priority need, obstacles to meeting need, the goal (number) of households assisted, the target

population to be assisted through the program and the target date for completion were indicated in the five-year strategy.

### **Coordinating and Managing the Process**

The City of Akron, Department of Planning and Urban Development, is the lead agency in the coordination and management of the process and preparation of the Plan. The City will lead and coordinate the consolidated planning, submission and implementation process. The City will continue to be involved in activities over the coming year which enhance coordination between public and non-profit housing providers and private and public health and service agencies.

### **Consolidated Plan/Citizen Participation**

In 2003, the City of Akron convened a meeting of interested citizens, community organizers, low-income neighborhood residents and others including affordable housing advocates, providers, social service agencies, homeless housing advocates, lending institutions and the Public Housing Authority. The 2004 Annual Plan represents the final year of the five-year strategy. **The following schedule is to be followed for the 2004 Plan:**

Public hearing on Housing and Community Development needs	August 21, 2003
Publish notice on Planning Commission Meeting	October 6, 2003
Publish Akron's Consolidated Annual Plan in newspaper(s); Begin 30-day public comment period	October 7, 2003
Planning Commission Public Hearing on Consolidated Plan (Minutes Attached)	October 17, 2003
Akron City Council reviews	November 2003
End 30-day public comment period	November 7, 2003
Submission of Annual Plan to HUD	November 13, 2003
Program year begins	January 1, 2003

The City of Akron Department of Planning and Urban Development will be implementing its new housing initiative that will provide and opportunity for more neighborhoods and families with housing rehabilitation opportunities. A series of meetings will be conducted in the City to explain the objectives of the new strategy including the program as a whole and the New

Petition Program. These meetings will be performed prior to the end of the 2003 program year. Information will be disseminated utilizing mailing lists, neighborhood based groups, block clubs, City Council newsletter and various traditional media outlets.

The citizen participation process over the years has lead to several worthwhile programs such as the Neighborhood Petition Program and the Neighborhood Partnership Program. These programs came as a result of citizen input at various meetings over the years. A proposal format was developed by the DPUP in order to assist organizations who request City funding.

### **Action Plan: Analysis of Impediments to Fair Housing Choice**

As part of the Consolidated Plan process, the Fair Housing Task Force was established in June of 2000 to conduct an Analysis of Impediments to Fair Housing. Through a process of meetings, presentations and research, an action plan was developed. The Task Force will remain active on a quarterly basis to review concerns of Fair Housing Choice in Akron, Ohio. The Plan was submitted and accepted by the U. S. Department of Housing and Urban Development in 2001. In 2002 the Task Force met to update the Analysis of Impediments Plan, in April and October; an update meeting was held on October 22, 2003. Please see attached Addendum.

### **Neighborhood Revitalization Strategy Area**

The area identified as the City of Akron's Enterprise Community will be designated as a Neighborhood Revitalization Area. This will allow HUD sponsored housing and economic development initiatives in the areas previously restricted. Activities could include support of housing development activities and business district revitalization.

### **Meeting Lead-Based Paint Regulations**

On September 15, 2000, the Department of Housing and Urban Development new regulations regarding notification, evaluation and reduction of lead-based paint went into effect. This means any residential structures receiving federal assistance must be assessed to meet lead safe clearance. The City of Akron Department of Planning and Urban Development is working to meet those guidelines in partnership with the Akron Health Department. Training for staff as well as local contractors has been implemented to meet the needs of the regulations.

The City of Akron has also requested additional technical and financial assistance from the U. S. H.U.D. to build the necessary capacity in meeting the regulations. Full program conversion was completed on January 10, 2002. Certification and training of City staff as well as area contractors has been a priority since implementation. To date, over 20 city employees and 100 staff of area contractors have received training and Lead Hazard Rehabilitation Certification.



## **2004 ANNUAL CONSOLIDATED ACTION PLAN FOR HOUSING AND COMMUNITY DEVELOPMENT PROGRAM**

The City of Akron, Ohio has prepared an Annual Plan for 2004 which includes the budget for the 2004 federal Community Development Block Grant, the HOME Partnership Program and the Emergency Shelter Block Grant Program.

The City of Akron anticipates committing \$11,580,000 in total program funding including \$8,690,000 in Community Development Block Grant funds; \$2,040,000 in HOME funds and \$300,000 in Emergency Shelter Block Grant funds. Of these funds, approximately \$550,000 is program income.

The proposed plan includes the following initiatives: Conclusion of the Neighborhood Development Program in Seiberling (northeast Akron) and Kenmore II (southwest Akron); Neighborhood Redevelopment Program, Neighborhood Initiative Program (eligible areas); Introduction of Lead Hazard Reduction Rehabilitation Program; Emergency Home Repair (city-wide); Non-Profit Community Housing Projects (CHDO and non-profit service areas); UNDC New Construction (Community Development Activity Area; Neighborhood Partnership Program; Paint programs (Non-profit service area); Waiver Demolition Program (Community Development Activity Area); Emergency and Transitional Shelter Housing (city-wide); Akron Initiative Program; Neighborhood Business Districts Program (Kenmore, Copley, Spicertown, South Main Street and West Market/Highland Square); Supportive Housing; HOME Support for Hope VI, Community Services Programs supporting Education, the Arts, Security, Health and Fair Housing; and General Administration.

At least 70% of the Community Development funds are estimated to be used for activities that principally benefit low-income persons. One hundred percent of HOME funds are estimated to be used for activities that benefit low-income persons. One hundred percent of the ESG funds will be used for activities that benefit low-income persons.

### **Action Plan**

In this section, the City has listed the activities that it will undertake to address priority needs and local objectives with anticipated program income and funds received for the Fiscal Year 2004 program under HOME, CDBG, ESG, and other

anticipated HUD program funding sources. The information is summarized below. In addition, the budget information is contained on Action Plan Table "Listing of Proposed Projects".

The Annual Funding Plan describes the eligible programs, projects, and activities to be undertaken with HUD funding and indicates the relationship to the priority housing, homeless and community development needs. The City has also described the reasons

for allocation priorities, the connection between the need, the activity and the projected use of funds, and any obstacles to addressing underserved needs. Locations of the activity are identified, if available. The agency responsible for administering the project, if not the City of Akron, Department of Planning and Urban Development, is so noted.

### ***The End of One Era 1974-2003***

Since 1974, the City has concentrated on the rehabilitation of Akron neighborhoods. The Community Development program brought concentrated rehabilitation joined with mandatory housing inspection. The main objective was each property within the targeted area meet health and housing code guidelines, making for a better quality of life for residents.

### ***The Start Of A New Era: 2004 and Beyond***

As the needs of the residents of Akron change, so must the ability of the Department of Planning and Urban Development evolve to address these needs. The primary beneficiaries of HUD funding are low and moderate-income persons and households; with this understanding, the department has recognized that some of these beneficiaries no longer live within the central core of the city. Persons that meet HUD income levels have migrated to various portions of the city not solely concentrated in the central core; their need to improve their properties is important. Therefore, the City announced on September 29, 2003 the following programs to be implemented in the 2004 program year:

#### **1. Neighborhood Redevelopment Program**

Description: In the oldest parts of Akron, the city will promote the development of new residential construction, upgrade public infrastructure, and rehabilitate the remaining existing housing. New construction will occur by for-profit and non-profit builders with the assistance of the City.

The City will target areas usually no more than 100 properties in size, in naturally attractive areas where additional investment activity is occurring by our partners; acquire properties in these areas, relocate the families, and

assemble the land for new development.

To date, the City has initiated discussions with residents in the Hickory Street Corridor and Cascade Locks area just north of downtown. In 2004, the City will identify other older neighborhoods for re-development after gaining input from City Council. Activity in these areas will last about three years. 2004 Budget: \$3,025,000

## **2. Neighborhood Initiative Program**

Description: The City's housing rehabilitation program will be made more available to a wider area of the city loosely defined as a second or middle ring of neighborhoods moving outward from the central city. This will be done on a petition basis. That is, property owners in these areas can circulate a petition among the other owners on the street to receive the City's financial assistance for housing rehabilitation.

Petition areas can range from two to four blocks and contain 20-80 structures. Petitioners will compete on the basis of the highest percentage of owners signing on to the petition and distributing the program around the city. It is anticipated that one petition from each ward could be funded each two-year period. Planning Department staff will begin discussing the program in all wards beginning this Fall and petitions will be circulated. Petitions will be selected at the end of 2003, with work to start at the beginning of 2004. 2004 Budget: \$2,680,000

## **3. Lead Hazard Reduction/Rehabilitation**

Description: Within the central part of the city, Akron will combine housing rehabilitation assistance with lead paint abatement activity by the Akron Health Department. Low-income homeowners with children six years old and under who are at risk for lead poisoning are eligible for this assistance. 2004 Budget: \$700,000

## **4. Housing Investment Assistance – The City is changing the benefits that it will offer property owners to improve their homes. Akron will make an investment in each property to improve its outward appearance and make sure that its major systems – heating, electrical and plumbing – are in good working order. The City will invest \$15,000 in each property that is rehabilitated in the Redevelopment Areas, the Lead Abatement areas, and the Neighborhood Initiative areas.**

Property owners will be eligible for a \$7,500 grant and a \$7,500 deferred loan. Low interest loans are available for owners wishing to make greater investment into their property. 2004 Budget: (No separate budget. Part of other identified

programs)

5. **Exterior Home Improvement Program** – The City will offer housing support to low and moderate-income families who live in neighborhoods at the outer rings of the city’s perimeter. Akron will provide assistance to repair the outside of homes as needed. Assistance will be limited to less than \$5,000 and must address an identified housing code violation. 2004 Budget: \$140,000
  6. **Neighborhood Blight Removal-** In sound neighborhoods where there are deteriorated residential or non-residential properties, the City is prepared to acquire such properties and seek their removal. The property must be vacant and the owner must be a willing seller. Only fair market value will be offered for the purchase. The remaining lot must of sufficient size that a new house can be built in its place. 2004 Budget: \$ 250,000
  7. **Historic Renovation Evaluation-** One of the significant resources to a mature city like Akron is the availability of older housing. For homeowners who want to update these homes, enlarge them, or make them more functional for today’s household needs, the City will provide funds for a portion of the cost of a historic evaluation of the property. This evaluation will include recommendations for its renovation while preserving its historic character. If the renovation occurs, the City will pay for the balance of the evaluation. 2004 Budget: \$ 30,000
  8. **Program Continuation** - The City will continue to fund a number of programs that have proven their value over the years:
    - I. **Non-profit housing development** – the City will provide subsidies to non-profit development corporations for the development of new housing or the acquisition, rehabilitation and sale of existing housing. 2004 Budget: \$1,060,000
    - II. **Waiver demolition** – the City will demolish a house or garage for free at the request of the owner. The owner retains ownership of the lot 2004 Budget \$740,000
    - III. **Minor Home Repair** – Small-scale assistance (\$4,000) to low-income homeowners or the elderly on a fixed income to correct an emergency problem. 2004 Budget: \$300,000
- A. **Strategy Implementation**
1. Priority A: Neighborhood Rehabilitation, Owner-occupied Housing,

## Rationale, Activities, Programs

The City considers its housing stock and neighborhoods to be important physical assets of the City, as well as important locations where Akron residents live. By concentrating public improvements and rehabilitation improvements in neighborhoods undergoing deterioration, and by following a mandatory code enforcement approach, all housing and infrastructure within the defined area is affected. This creates observable impact and motivates homeowners and owners of rental properties to invest in their properties. In addition, the Community Services Program offer a range of social services to persons residing within specific areas, including special programs for low-income residents, youth and elderly.

The Akron Health Department enforces the Environmental Health Housing Code. This sets minimum standards for housing in the City to be safe and decent. Inspectors will visit deteriorated properties, identify violations, and work with owners to correct the problems. Sometimes it is necessary to take unresponsive owners to court. If properties are so severely deteriorated that they are unable to be repaired, the City offers to tear them down for free through the Waiver Demolition Program.

### a) City of Akron Housing Rehabilitation Program

Since 1974, 29 neighborhoods will have participated in the Neighborhood Improvement Program, affecting over 17,000 homes and apartments. Integration of the new housing strategy will continue some basic elements. Repair estimates and contractor selection is free. Grants and loans help owners pay for major repairs such as furnace, plumbing, electrical, windows, roof, etc. In the Housing Rehabilitation Program, eligible applicants qualify for grant funds and deferred loan funds. Additional low interest loan funds are available. Structures are inspected by the Akron Health Department and all violations noted are to be corrected. Streets, sidewalks, curbs, sewers, lighting in the areas are improved where necessary. The City of Akron recognizes lead based paint renovation will add to costs for rehabilitation. Therefore, the City has provided additional funds in the form of grant, matching grants and deferred loans for the rehabilitation of the property.

By combining an awareness of neighborhood housing conditions together with U.S. Census data for housing age, housing value, owner occupancy and household income, the City identifies neighborhoods appropriate for a targeted investment program.

These neighborhoods are declining physically but have high owner occupancy levels and resident incomes sufficient to make some investment in their housing. Most residents still need some government assistance to make the full amount of improvements required. Neighborhoods of 400-700 structures with definable boundaries are selected. Funding is limited but, over time, most areas will be addressed. The New Housing Strategy for future areas may result in smaller target areas.

b) Non-profit and Community Housing Development Organization (CHDO)

The provision of affordable housing in Akron, through rehabilitation also can be addressed through local non-profit development corporations in cooperation with other governmental organizations such as the City of Akron. Housing would be targeted at different income groups including very low-income households (50% of median income or below) and low-income households (80% of median and below). The City supports non-profit housing organizations through CDBG and HOME funds.

The following are housing non-profit agencies operating in Akron: East Akron Neighborhood Development Corporation, Urban Neighborhood Development Corporation, Westside Neighborhood Development Corporation, Summit County Housing Network, Nazareth, Habitat for Humanity, Mustard Seed Development Center and University Park Development Corporation.

c) Minor Home Repair

Many low-income homeowners throughout the City could use help in fixing up their house. The City's Minor Home Repair Program assists those most in need, the very low-income elderly and persons with disabilities. A grant of up to \$4,000 will fix one or two serious or emergency problems, like a bad roof, wiring or furnace.

d) CDC Housing Repair

In order to address the number of families that have emergency repairs, are low income but are not disabled and/or elderly, the This will be for households whose incomes is less than 50% average median income. Up to \$4,000 for emergency repairs has been provided.

e) Paint Program

Program involves contracting with 501 (C)(3) non-profits to perform paint program using volunteers. Funds are used to purchase supplies. Elderly, handicapped, low-income households are recipients of the program. Project areas include Greater Westside Council of Block Clubs Service Area.

**Plan for Leveraging Private and Non-federal Funds**

The City actively encourages the leveraging of private funds. The Housing Rehabilitation program requires residents to commit matching funds based on income, and promotes the use of subsidized low interest home improvement loans through local lenders. The City of Akron currently works directly with several local banks in Akron's Housing Rehabilitation Program. Agreements with First Merit Bank, allow for reduced interest home improvement loans to eligible applicants. Other local banks have been approached to participate in our programs.

Under the Neighborhood Initiative Program, residents are also encouraged to use subsidized low interest loans. Residents are required to commit matching funds, based on income. In addition, under the Neighborhood Initiative Program, owners which are below 80% of the median income are provided additional funds in the form of a deferred loan. By requiring a lien to be placed on the property for the amount of the deferred loan, funds can be recycled. At sale of the property or upon vacation of the property, the owner repays the funds and the lien is released.

Under the HOME program, a 12.5% matching requirement will apply for 2004 funds. The City will utilize local funds (income tax, etc.) from the street improvements program for HOME funded neighborhoods as match.

Matching funds from a Primary Jurisdiction (Akron) must be: 1) a permanent contribution to affordable housing; 2) from a non-federal source; and 3) provided by a broad array of public and private donors such as local and state agencies, charitable organizations/foundations, and private sector organizations.

The Local Initiatives Support Corporation (LISC) has been providing technical support towards the development of Neighborhood Community Development Corporations. Within the coming year, it is desired to develop a local funding pool to allow for expansion of CDC's to expand their

programs. In 2003, the City of Akron and LISC partnered to provide training to area non-profits for utilizing develop software. The HUD approved **Home Ownership Development Toolbox** will be utilized for proposals for housing rehabilitation and new construction.

### **Areas to be Served**

- a) Housing Rehabilitation, and loan, grant and matching grant programs will be undertaken in the Seiberling and Kenmore housing improvement areas. It is anticipated that approximately 150 homes will be rehabilitated in 2004. The City, in selecting the areas to receive intensive housing treatment, looks to a broad range of criteria including not only the age, value and condition of the housing stock, but also owner occupancy rates, household income and other demographics. By selecting areas which have a relatively high level of households with low incomes, structuring the rehabilitation program to meet the needs of low income households and monitoring this activity, Akron assures that a majority of the rehabilitation carried out will assist low income needs. Needs of the handicapped are also addressed by Akron's housing rehabilitation program. Loan and grant monies are available for the alteration of homes within the Community Development housing improvement areas enabling these homes to become handicap accessible.
- b) Map 2A- This map illustrates the Prior Activity Area where CD/HOME funds were utilized.
- c) Map 2B- The New Housing Strategy (as depicted in this map) demonstrates that eligible applicants located citywide could benefit from rehabilitation activities.
- d) Map 3 - Indicates Active Neighborhood Housing Treatment Areas for 2004. Census tracts for each area are as follows:

Seiberling (CT5023 & 5027)  
Kenmore II (CT 5054 & 5057), closing June, 2004

The City Minor Home Repair Program is offered citywide. The Senior Home Improvement Program paint program is offered in the Greater Westside Council of Block Clubs (GWCBC) service areas of Ward 3 and 4. With the initiation of Lead Base Paint Regulations, the program participants must be able to meet all of the regulations necessary to meet

lead-safe clearance.

<b>PRIORITY A: NEIGHBORHOOD REHABILITATION: OWNER-OCCUPIED HOUSING</b>			
	<b>Needs Addressed through Program</b>	<b>Geographic Distribution</b>	<b>Households to be Assisted</b>
			<b>1 Year Goal</b>
<p><b>1. Activity</b> Rehabilitation: Owner Housing</p> <p><b>2. Programs</b></p> <ul style="list-style-type: none"> <li>- Neighborhood Development Areas</li> <li>- Neighborhood Redevelopment Areas</li> <li>- Neighborhood Initiative Program</li> <li>- Scattered Site/Lead Based Paint program</li> </ul> <p><b>3. Resources</b></p> <ul style="list-style-type: none"> <li>- CDBG and HOME</li> </ul> <p><b>4. Funds leveraged</b></p> <ul style="list-style-type: none"> <li>- Private funds are leveraged through subsidized loans and equity investments.</li> </ul>	<p>Preserve homeownership housing. Neighborhood revitalization.</p> <p>Improve neighborhoods by providing financial assistance to homeowners including: direct or matching grant; subsidized bank loans, technical assistance, correct housing code violations through code enforcement.</p> <p>Enables Akron residents in eligible areas to petition the City for a housing improvement program in their neighborhood. This program combines housing inspections and code enforcement with financial assistance for repairs.</p>	<p>Seiberling and Kenmore II. See attached map with CD areas.</p> <p>Rationale: Target areas selected based on age of housing, median housing value, percentage owner occupancy.</p> <p>Neighborhood Initiative Program, (Areas, TBA)</p>	<p>22 existing homeowners very, very low income (30% of median)</p> <p>23 existing very low income homeowners (50% of median)</p> <p>25 existing homeowners low income (80% of median)</p> <p>25 homeowners over 80% of median.</p> <p>95 subtotal</p>
<p><b>1. Activity</b> Neighborhood Based Non-profit</p> <p><b>2. Programs</b></p> <ul style="list-style-type: none"> <li>- Non-profit Housing Corp. Development Fund</li> <li>- Non-profit Housing Corp. Operating</li> </ul> <p><b>3. Resources</b></p> <ul style="list-style-type: none"> <li>- CDBG and HOME</li> </ul> <p><b>4. Funds Leveraged</b></p> <ul style="list-style-type: none"> <li>- N/A</li> <li>- Mortgage loan for cost of rehab.</li> </ul>	<p>Preservation of deteriorated low-income owner housing stock by neighborhood based non-profit.</p> <p>Program to provide CHDO non-profits with operating fund tied to performance.</p>	<p>Within low-income service areas of non-profit agencies.</p> <p>N/A</p>	<p>5 Organizations</p>

<b>PRIORITY A: NEIGHBORHOOD REHABILITATION: MINOR REPAIR AND PAINT PROGRAMS</b>			
	<b>Needs Addressed through Program</b>	<b>Geographic Distribution</b>	<b>Households to be Assisted</b>
			<b>1 Year Goal</b>
<p><b>1. Activity</b> Home Repair  <b>2. Programs</b>  - Emergency Home Repair Program  - City of Akron Rebuilding Together with Christmas in April  <b>3. Resources</b>  - CDBG  <b>4. Funds leveraged</b>  N/A</p>	Address health and safety housing repairs for those homeowners in greatest need by providing grants for home repair.	City-wide	<p>35 very low income elderly or handicapped (City of Akron)</p> <p>75 Rebuilding Together with Christmas in April</p>
<p><b>1. Activity</b>  CDC Housing Repair  <b>2. Programs</b>  - Summit County Housing Network  - Emergency Repairs of Households  <b>3. Resources</b>  - CDBG/HOME  <b>4. Funds Leveraged</b>  - N/A</p>	Address health and safety housing repairs for those households less than 50% AMI.	Citywide	18 households
<p><b>1. Activity</b>  Paint Program  <b>2. Programs</b>  - Greater Westside Council of Block Clubs  <b>3. Resources</b>  - CDBG  <b>4. Funds Leveraged</b>  - N/A</p>	Address painting needs of elderly, handicapped, low-income households through purchase of supplies, work performed by volunteers.	Wards 3 and 4	35 households

2. Priority B: Rental Rehabilitation

a. City of Akron Programs

Rental Rehabilitation of properties will be addressed through components of the New Housing Strategy. Eligible properties will be addressed through the Neighborhood Redevelopment Program, Neighborhood Initiative Program, Housing and Investment Assistance; the Lead Hazard Demonstration Grant Program offers financial assistance to rental property owners for properties primarily in the inner core of the City. Under the program, there will be market rate loans for landlords only if qualified by Akron Health Department

b. Non-Profit Housing Organizations

Just as the City provides funds for rehabilitation of ownership housing through non-profit housing organizations, so to does it provide funds for rehabilitation of rental housing. Non-profit CHDO's, utilizing HOME funds, could expend in 2004 funds for rehabilitation of rental housing. (Amount is dependent on proposal requests received.) The City would contract with non-profit organizations when allocating these funds.

c. State of Ohio Low Income Housing Tax Credit Program

Federal tax credits, channeled through the Ohio Housing Finance Agency, which are used to provide equity in affordable housing projects. Funds are utilized by non-profit and profit developers for the creation of affordable rental housing, including substantial rehabilitation.

d. AMHA Operated Programs

The Akron Metropolitan Housing Authority owns and manages over 4,600 dwelling units in its public housing program. Additionally, the Akron Metropolitan Housing Authority utilizes over \$24 million for Section 8 for rental assistance. This activity is funded through HUD directly and not through the City of Akron. AMHA is the primary provider of tenant assistance for very low-income persons. In addition, almost \$4 million is provided through other types of HUD housing assistance payments or rent subsidy. The Akron Metropolitan Housing Agency utilizes over \$10 million each year in H.U.D. funds to rehabilitate their public housing units. The AMHA's future capital improvement plans will be contained in the Five Year Plan and Annual Agency Plan submitted to the Department of Housing and Urban Development. These plans will, for the most part, take the place of the Comprehensive Grant Plan.

<b>PRIORITY B: RENTAL REHABILITATION AND ASSISTANCE</b>			
	<b>Needs Addressed through Program</b>	<b>Geographic Distribution</b>	<b>Households to be Assisted</b>
			<b>1 Year Goal</b>
<p><b>1. Activity</b> Rehabilitation Rental Housing</p> <p><b>2. Programs</b> City of Akron Housing Rehab Programs</p> <p><b>3. Resources</b> CDBG, HOME</p> <p><b>4. Funds Leveraged</b> Matching Grants and Market Rate Loans.</p>	<p>Preservation of dilapidated rental housing stock. Provide direct grants which leverage investor contribution. Correct housing code violations through mandatory code enforcement. Program operates in Housing Rehabilitation Areas and in Neighborhood Initiative Programs.</p>	<p>a) Housing Rehab Areas: Seiberling and Kenmore II</p> <p>b) Neighborhood Initiative Program, (Areas, TBA) (except Exterior Home Improvement Program).</p>	<p>Rental rehab projects est. households to be served very, very low (30 % of median) = 3 very low (50% of median) = 2 low (80% of median) = 0 vacant units N/A total units 5 total households 5</p>
<p><b>1. Activity</b> Nonprofit Developers: Low Income Housing Tax Credit program, Ohio Housing Finance Agency</p> <p><b>2. Programs</b> Low income housing tax credits through State of Ohio, HOME programs</p> <p><b>3. Resources</b> State of Ohio LIHTC; State of Ohio HOME funds; Rental Rehab Section 8; City HOME</p> <p><b>4. Funds Leveraged</b> Private Equity funds, bank loans</p>	<p>Affordable rental housing units for low-income households. Project allows owner/investors in qualified renter projects to take direct federal tax credits for ten years. Major source of equity for low-income rental housing projects. City of Akron provides in-kind staff administration assistance along with HOME CHDO funds.</p>	<p>Primarily Akron inner-city neighborhoods, but can be citywide. If project tied to Section 8 assistance, preference for areas outside of Wards 3 and 4 and other identified areas that are already impacted with publicly subsidized housing and Section 8 housing.</p>	<p>Very low and low-income households at or below 60% median income.</p> <p>a) Alpha Phi Alpha Homes, 274 units</p>
<p><b>1. Activity</b> Rehabilitation of public housing (undertaken by AMHA)</p> <p><b>2. Program</b> Public Housing Comprehensive Grant</p> <p><b>3. Resources</b> HUD Comp Grant</p> <p><b>4. Funds Leveraged</b> N/A</p>	<p>Public housing units which are deteriorated are modernized and brought up to AMHA/HUD quality standards; 15% of units to meet handicap accessibility standards, and lead based paint testing.</p>	<p>Detailed in AMHA/FY 2003/2004 Comprehensive Grant and forthcoming agency plan.</p>	<p>See AMHA Comp Grant</p>

### 3. Priority C: New Construction

The provision of affordable housing in Akron, through new construction, can be addressed through local development corporations in cooperation with other governmental organizations such as the City of Akron. Housing would be targeted at different income groups including very low-income households (50% of median income or below) and low-income households (80% of median and below) homeowners. The City strives for a mix of income in order to sustain neighborhoods.

- a) The Urban Neighborhood Development Corporation contracts with local builders for construction of quality homes on in-fill lots, currently priced below \$75,000. Each home has three bedrooms, one and a half bathrooms, family room, full basement, two car garage, vinyl siding, landscaping and a concrete drive. These homes blend with the neighborhood architecture and bring new life to old neighborhoods. UNDC is currently constructing new housing in the Bisson area and is reviewing new UNDC housing in the Seiberling area.
- b) The City receives HOME funds every year and sets aside a portion of these funds for projects by non-profit housing organizations or CHDOs. A portion of the \$500,000 budget for CHDOs would be allocated for new construction. These funds are used to facilitate new construction in conjunction with the State of Ohio Low Income Housing Tax Credit Programs.
- c) State of Ohio Low Income Housing Tax Credit Program and State of Ohio HOME Program - State of Ohio HOME funds awarded to non-profit housing organizations or for-profit organizations receiving LIHTC approval.
- d) Other notable agency or non-profit providers of new housing include Habitat for Humanity, which utilizes private donations and volunteers. Other new construction projects include the Landings in downtown Akron, constructed by Alpha Phi Alpha Homes, a non-profit housing development. It is the intent of Alpha Phi Alpha Homes to undertake the construction of 50 more condominium units; the first three phases are completed.

- e) AMHA constructs public housing. This is funded through HUD directly and not through City of Akron. Construction of public housing is tied to the availability of federal public housing funds. In 2003, AMHA received a HOPE VI award for the renovation of the Elizabeth Park area. This plan provides for the construction of over 273 units of housing through the life of the project.
  
- f) Community Development Corporation (CDC's) have been utilized for rehabilitation and new construction within neighborhood areas. Until recently, East Akron Neighborhood Development Corporation (EANDC) and Westside Neighborhood Development Corporation (WENDCO) have filled this role.

Several new CDC's have developed and plan to develop new housing as well as rehabilitation within their neighborhoods. These are University Park Development Corporation, and Nazareth Development Corporation.

<b>PRIORITY C: NEW HOUSING CONSTRUCTION</b>			
<b>Activity</b>	<b>Needs Addressed through Program</b>	<b>Geographic Distribution</b>	<b>Households to be Assisted</b>
			<b>1 Year Goal</b>
<b>1. Activity</b> Non-profit New Housing Construction <b>2. Programs</b> Urban Neighborhood Development Corporation (UNDC) <b>3. Resources</b> CDBG funds <b>4. Funds Leveraged</b> \$250,000 Private funds of agency	New construction of single family homes which have a selling price of \$75,000.	Akron CD Housing Improvements Areas/CD Activity Area.	16 households
<b>1. Activity</b> CHDO/CDC Housing <b>2. Programs</b> Nazareth DC EANDC <b>3. Resources</b> HOME <b>4. Funds Leveraged</b> Local lenders	Affordable new housing in neighborhoods.	Neighborhood service areas served by the CDC's.	Nazareth – 6 to10 units EANDC-10 units
<b>1. Activity</b> Hope VI <b>2. Programs</b> AMHA <b>3. Resources</b> HOME <b>4. Funds Leveraged</b>	Support the implementation of AMHA Hope VI project for the improvement of Elizabeth Park Homes.	Elizabeth Park Area.	273 units

#### 4. Priority D: Homebuyer Assistance

Home ownership is a key ingredient for neighborhood stability and economic well-being. The City's goal is to assist more households to become homeowners in order to maintain or increase home ownership in program neighborhoods. The homes that sell at prices affordable to lower income residents are often deteriorated and in need of rehabilitation. Even when homes are affordable, many households do not have the money for a down payment.

a) Non-Profit Housing Organizations

The City sets aside HOME funds received each year for use by non-profit Housing Organizations or CHDO's. These funds may be used for rehabilitation, new construction, and for programs which include a Homebuyer Assistance component.

<b>PRIORITY D: HOMEBUYER ASSISTANCE</b>			
<b>Activity</b>	<b>Needs Addressed through Program</b>	<b>Geographic Distribution</b>	<b>Households to be Assisted</b>
			<b>1 Year Goal</b>
<b>1. Activity</b> Homebuyer assistance programs <b>2. Programs</b> 1) WENDCO NAZARETH EANDC UPDC MSDC <b>3. Resources</b> CDBG/HOME <b>4. Funds Leveraged</b> N/A	Provide homebuyers assistance towards purchase.	City-wide	Only assistance is through non-profits.

5. Priority E: Support Facilities and Public Services

The City believes that in many instances, support services are crucial to the success of housing programs and special needs populations. The City funds several social services which aid special needs populations.

The Department of Planning and Urban Development will consider the proposals for the following categories: Education, Health Services, Security, Arts and Fair Housing Activities. Individual contracts will be reviewed by Akron City Council for approval.

<b>PRIORITY E: PUBLIC SERVICES</b>			
<b>Activity</b>	<b>Needs Addressed Through Program</b>	<b>Geographic Distribution</b>	<b>Households to be Assisted</b>
			<b>1 Year Goal</b>
<b>1. Activity</b> Community Services Program <b>2. Programs</b> Education <b>3. Resources</b> CDBG <b>4. Funds Leveraged</b> United Way, other	Programs funded cover educational which address a broad range of activities and are, in some instances, available citywide. Programs primarily benefit low income.	Citywide	50,000-55,000 people
<b>1. Activity</b> Community Services Program <b>2. Programs</b> Health <b>3. Resources</b> CDBG <b>4. Funds Leveraged</b> United Way, other	Provide opportunities for affordable mental and physical healthcare information and education for low and moderate-income residents.	Citywide	4,500-5,000 residents
<b>1. Activity</b> Community Services Program <b>2. Programs</b> Fair Housing Services <b>3. Resources</b> CDBG <b>4. Funds Leveraged</b> County CDBG	Improve access to rental and sales housing throughout the City. Procedures include complaint investigation precaution, counseling and testing.	City-wide	3,500
<b>1. Activity</b> Community Services Program <b>2. Programs</b> Security <b>3. Resources</b> CDBG <b>4. Funds Leveraged</b> United Way, other	These programs would support education, crime prevention, and counseling, specifically for citizens who are low income.	Citywide	1,500-2,000 elderly
<b>1. Activity</b> Community Services Program <b>2. Programs</b> Arts <b>3. Resources</b> CDBG <b>4. Funds Leveraged</b>	Provide programs to education opportunities for low to moderate-income residents through the arts.	Citywide	Up to 250 households.

N/A			
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6. Priority F: Homeless Persons, and Families

The City of Akron anticipates a 2004 Emergency Shelter Grant entitlement of \$297,000. The City's funded activities will emphasize funding emergency and transitional facilities and assisting homeless persons to obtain permanent housing.

The City's first funding priority will be the rehabilitation of emergency and transitional facilities. The City is committed to assuring that the community's facilities for the homeless provide decent, safe and sanitary residence. Because of the transient nature of shelter operations, these facilities incur significant wear and tear. As community facilities, it is important that the physical condition of these facilities remain high to provide good living conditions for the residents, to portray a good image of shelter operations, maintain acceptance of the facility's presence, and be a positive physical aspect of the neighborhood in which it is located. (Based on the previous year's allocations, the City projects allocating 25% of its ESGP funds for this activity.)

The City's second funding priority will be for operating costs of shelter activities. The City will emphasize the purchase of furniture and equipment under this activity. Again, the City is concerned with maintaining a quality living environment for residents and to respond to the inevitable wear and tear on facilities. Normal facility operating costs are also eligible for funding. (Based on the previous year's allocations, the City projects allocating 60% of its ESGP funds for this activity.)

The City's third funding priority will be for essential services, especially those that assist shelter residents to secure permanent housing. Other eligible activities will be considered for funding that link residents with needed services or programs. (Based on the previous year's allocations, the City projects allocating 10% of its ESGP funds for this activity.)

The City will reserve 5% of its ESGP funds for program administration.

<b>PRIORITY F: HOMELESS PERSONS AND FAMILIES</b>			
	<b>Needs Addressed through Program</b>	<b>Geographic Distribution</b>	<b>Households to be Assisted</b>
			<b>1 Year Goal</b>
<p><b>1. Activity</b> Homeless Facilities</p> <p><b>2. Programs</b> Homeless/Emergency, Transitional Shelter: Rehabilitation</p> <p><b>3. Resources</b> ESG</p> <p><b>4. Funds Leveraged</b> Private funds are leveraged, United Way, FEMA</p>	Renovation, major rehabilitation or conversion of structures for shelter space of homeless facilities	City-wide	4 agencies (est.) serving the homeless
<p><b>1. Activity</b> Homeless Facilities</p> <p><b>2. Programs</b> Homeless/Emergency, Transitional Shelter: operating and equipment costs</p> <p><b>3. Resources</b> ESG</p> <p><b>4. Funds Leveraged</b> Private funds are leveraged, United Way, FEMA</p>	Furnishings, equipment, utilities, maintenance, insurance, operating costs for Homeless and Transitional living shelters	City-wide	5 agencies (est.)
<p><b>1. Activity</b> Homeless Facilities</p> <p><b>2. Programs</b> Homeless shelter: Essential services</p> <p><b>3. Resources</b> ESG</p> <p><b>4. Funds Leveraged</b> Private funds are leveraged, United Way, FEMA</p>	Provision of essential services (e.g. medical, education, food, counseling, training, security deposit assistance) for Homeless and transitional living shelters	City-wide	5 agencies (est.)
<p><b>1. Activity</b> Homeless Facilities</p> <p><b>2. Programs</b> City of Akron – program administration</p> <p><b>3. Resources</b> ESG</p> <p><b>4. Funds Leveraged</b> Private funds are leveraged</p>	Program administration	N/A	N/A

### **Process of Awarding ESGP Funds**

The City sponsored a meeting of all shelter and homeless service providers on August 28, 2003 as it has in years past. At this meeting, the City reviewed ESGP program requirements and described the City's funding goals as stated in the application. The City solicited proposals from all interested parties, allowing approximately 60 days to return proposals with the proposal deadline of October 14, 2003.

The City follows several policies in its review of ESGP proposals:

1. The City will provide assistance to a wide variety of shelters, recognizing the variety of service needs.
2. A division of support among emergency and transitional facilities.
3. An emphasis on rehabilitation of structures and the purchase of furniture and equipment.
4. An emphasis on the support of existing shelters which continue to meet documented need over the funding of new shelters.
5. New activities funded will support assistance in securing transitional and permanent housing.
6. The City will consider ESGP financial support of new residential developments only if the most recent preceding development by that organization has been outside of the City and is of similar or greater size than that proposed for inside of the City. This policy will apply to all organizations developing residential options for the homeless or special needs populations. (For further explanation of this section, please refer to: City of Akron Consolidated Strategy and Plan for Housing and Community Development Programs FY 2000-2004.)

The City will strive to complete its review of proposals within 45 days. Nonprofit organizations receiving assistance will be required to provide matching funds. These funds will come from a variety of federal, state, local and private sources.

7. Priority G. Acquisition

Acquisition of vacant land and/or properties with CDBG funds for the purpose of development of housing is programmed. The City anticipates land banking appropriate parcels for future redevelopment of housing. At this time, this program would operate citywide. The acquisition funding is contained in the New Housing Initiatives program budget. A portion of funding awards to nonprofit corporations will be used for the acquisition of property.

The City has initiated an acquisition program of tax delinquent property through a Land Reutilization Program. While federal funds are not used directly for this program, the program can result in the construction of new homes, including LIHTC, Habitat for Humanity or market rate housing.

Acquisition resulting in demolition of a dilapidated vacant structure may also take place. Acquisition of rental and owner housing takes place within Neighborhood Rehabilitation Program Areas. This activity would take place to eliminate slum and blighted conditions.

8. Priority H: Non-Homeless Persons with Special Needs

The City provides CDBG funds for non-homeless persons with special needs. The City will operate the Minor Home Repair Program (see Priority A) in 2004 which is aimed at the elderly, frail elderly, and persons with disabilities. The City provides CDBG or HOME funds for the residents of the Neighborhood Rehabilitation Program areas or selected Neighborhood Petition Areas who are in need of rehabilitation to make their home handicapped accessible, including (but not limited to) funding for the installation of ramps for wheelchair accessibility. Investment loans (0 interest deferred loans due at transfer of property) are also available to very low income and handicapped in hardship circumstances. (See Priority E.) (This is budgeted within the Housing Rehabilitation category.)

No table is provided for this section because City programs indicated are found under other priorities.

9. Non-Housing Community Development Programs

The City will undertake programs which support economic revitalization within neighborhoods and correct slum and blight conditions within low-income neighborhoods. Programs will also be implemented to allow completion of Urban Renewal activities.

The Non-Housing Community Development Programs are as follows:

- a. Waiver Demolition:  
Demolition of dilapidated structures, including garages, commercial and residential units. This program addresses slum and blight conditions. Eligible activity area is the Neighborhood Development Activity Area (Map 3).
  
- b. Neighborhood Business District Program  
  
Provide funds to enable neighborhood business districts to undertake revitalization within a low-income area. Funds are for business rehabilitation as well as acquisition, relocation and clearance of dilapidated property. Public improvement planning is also an eligible activity. Within the NBD, matching facade grants of up to \$30,000 and loans up to \$150,000 are available to owners. These benefits may be adjusted to better serve business owners. Program areas are primarily low and moderate income. Neighborhood Business Districts will be opened for development in Spicertown, Kenmore Boulevard, Copley Road, Highland Square, Temple Square and South Main Street.
  
- c. Public Improvements within Neighborhood Development areas, Redevelopment Area, and Neighborhood Initiative Program Areas  
  
The reconstruction of streets, walks, curbs, gutters, and the installation of storm sewers and street trees within Neighborhood Development areas is an important component of a comprehensive improvement program. Just as the rehabilitation of older, yet viable housing is an important component of the neighborhood revitalization, so too is the reconditioning and upgrading of old infrastructure. This activity benefits low and moderate income areas.

d. Neighborhood Partnership Program

The Neighborhood Partnership Program is made available to neighborhood organizations or block clubs. Matching grants of \$500-\$7,500 is available for small neighborhoods based projects based on innovative ideas for improving a neighborhood. The program is offered citywide. The Akron Community Foundation has added \$100,000 toward this initiative.

e. Akron Initiative Program

City will work with area partners to create a new subordinate loan/performance grant program to make capital more accessible to local businesses at prime rate. The proposed technical assistance will be provided to businesses in all areas of operation (accounting, strategic planning, marketing, personnel, record keeping and legal). This program will be offered citywide targeting low and moderate-income clientele.

<b>NON-HOUSING COMMUNITY DEVELOPMENT PLAN</b>			
	<b>Needs Addressed through Program</b>	<b>Geographic Distribution</b>	<b>Households to be Assisted</b>
			<b>1 Year Goal</b>
<p><b>1. Activity</b> Demolition</p> <p><b>2. Programs</b> Waiver Demolition Program</p> <p><b>3. Resources</b> CDBG</p> <p><b>4. Funds Leveraged</b> N/A</p>	Demolition of dilapidated structures, garages, commercial and residential units included. Address slum and blight.	Citywide	Est. 150 garages, 80 residential units, 5 commercial units
<p><b>1. Activity</b> Business Property Improvement</p> <p><b>2. Programs</b> Neighborhood Business District Program</p> <p><b>3. Resources</b> CDBG</p> <p><b>4. Funds Leveraged</b> \$400,000 Bank loans</p>	Provide funds to enable neighborhood business districts to undertake revitalization within a low-income area. Funds for business rehabilitation.	<p>South Main Street (CT 5044, 5047, 5059) and Highland Square (CT 5053, 5054), Temple Square (CT5021.01, 5075, 5076); Kenmore Boulevard (5054, 5055, 5057); Canton Road (5037.01, 5037.02).</p> <p>East Exchange/Spicert own (CT5013.02 5014)</p>	11 businesses assisted
<p><b>1. Activity</b> Public Improvements</p> <p><b>2. Programs</b> Housing Treatment Areas and Petition Areas</p> <p><b>3. Resources</b> CDBG, other City</p> <p><b>4. Funds Leveraged</b> Other City funds, private funds, State funds</p>	Reconstruction of streets, walks, curbs, gutters, street trees, storm sewers within target neighborhoods.	Neighborhood Initiative Program Area	<p>Number households within active NDAs and Neighborhood Initiative Program Areas.</p> <p>2,600</p>

<b>NON-HOUSING COMMUNITY DEVELOPMENT PLAN</b>			
	<b>Needs Addressed through Program</b>	<b>Geographic Distribution</b>	<b>Households to be Assisted</b>
			<b>1 Year Goal</b>
<b>1. Activity</b> Project Administration <b>2. Programs</b> Community Development Corporation Support <b>3. Resources</b> CDBG <b>4. Funds Leveraged</b> Private lending Institutions, Other	Support activities of Community Development Corporation (capacity building).	City-wide	Capacity building of CDC's
<b>1. Activity</b> <b>2. Programs</b> Akron Initiative Program <b>3. Resources</b> CDBG <b>4. Funds Leveraged</b>	City will work with area partners to create a new subordinate loan/ performance grant program to make capital more accessible to local businesses at prime rate. The proposed technical assistance will be provided to businesses in all areas of operation (accounting, strategic planning, marketing, personnel, record keeping and legal). This program will be offered to low and moderate-income clientele.	City-wide	170 businesses to receive assistance

#### 10. Other City Programs which Promote Community Development

##### Akron Enterprise Community Program

The Akron Enterprise Community (EC) includes the City's downtown, the University of Akron area, the high poverty area ringing the downtown on the near north, south and west sides of the City, and the South Arlington Street corridor on the east side. Although an area of high unemployment and poverty it has significant economic activity. The City of Akron was awarded a \$3 million grant from the federal Department of Health and Human Services (H.H.S.) to be used over a five to ten year period, to be used as seed money to improve the quality of living for the EC businesses and the residents. The strategies and

initiatives developed attempt to lessen the disparity between high poverty and substantial economic activity as well as addressing the comprehensive needs within the social and physical environment. Many of the City's activities funded through the 2003 Consolidated Plan are undertaken within the Enterprise Community, and complement the EC activities. The Enterprise Community benchmarks include creating economic opportunity within and outside the community; access to capital; public safety; the urban landscape; supporting families; health; education; and housing. The Akron Enterprise Community Network was developed to review progress with the EC benchmarks and provide input on decision making. As stated earlier in this document, the EC will be designated as a Neighborhood Revitalization Strategy Area to provide opportunity for housing and economic development initiatives. CDBG funding is programmed for continued support to the Sebert program, new housing construction, Family Loan Technical Education, and the Enterprise Community Fund. Over 95% of the EC grant funds have been expended and the rest has been committed to other projects, including assistance in the form of a loan to support the construction of a new grocery store in the Middlebury neighborhood in the EC. The construction of a grocery store in this neighborhood was explicitly identified as an objective in the original EC application. Loan repayments will be reinvested in the EC.

## **B. Monitoring Standards and Procedures**

The City of Akron, Department of Planning and Urban Development currently has in place a monitoring strategy to review the production of housing programs undertaken by the City of Akron. Such a strategy involves not only direct communication from field staff through management, but also monthly housing production reports. A Planning, Rehabilitation and Health Housing Coordination Committee meets on a quarterly basis to review monthly production levels, staff work flow, housing case distribution and inspection activity. As concerns are identified, solutions are presented and implemented. Such a monitoring plan would be continued with new housing programs. Monthly progress reports which include housing programs are made available to management level, in the Planning Department, Service Department, Public Safety and Finance Departments as well as to the Mayor, Cabinet and Akron City Council.

The City also prepares an annual report as a recipient of federal CDBG, HOME and ESGP funds Consolidated Annual Performance and Evaluation Report (CAPERS) Report. The next report (to be released March 2004) will cover the Community Development Block Grant Program, HOME, and ESG Progress for the period from January 1, 2003-December 31, 2003 including project descriptions,

the year the activity was first funded, expenditures for each project, and the accomplishments for each project activity. The C.A.P.E.R.S. and IDIS reports contain a summary of program funds received and expended, the amount of funds benefiting low and moderate income persons, a report on the total number of households assisted by income and race, and a summary of citizen comments and concerns. These reports are made available for public inspection in April. Monitoring for the Consolidated Plan would incorporate such reporting information. The City coordinates with Community Groups throughout the year to review specific concerns.

In addition, the City meets with a new Neighborhood Housing Petition Program Committee to monitor progress. The City also participates in the Continuum of Care, which meets frequently to discuss issues and concerns as related to the ESG funds and homeless issues.

The City will monitor the Consolidated Plan as required by the Department of Housing & Urban Development and in conformance with all applicable regulations. Groups are encouraged to take an interest in the Consolidated Plan and evaluate its impact. The Consolidated Plan monitoring will be shared with Summit County. The City will prepare the required federal report documents for the 2003 program year. The 2004 Annual Consolidated Plan monitoring reports and substantial amendments to the Consolidated Plan, will be made available for public inspection and comment. Copies will be available to the public.

### **C. Anti-Poverty Strategy**

The City of Akron will continue its involvement over the coming year in the following programs. These programs contribute to the removal of households from poverty status through provision of supportive services and transitional housing with support services.

#### Community Services Program (formerly, the Human Resources Programs)

The City of Akron has altered its Human Resources Programs. Renamed the Community Services Program, the City of Akron will use CDBG funds over the next year to offer service programs to residents in the field of Education, Health, Security, the Arts and Fair Housing. Organizations citywide have submitted proposals in an attempt to improve the quality of life of the citizens of Akron.

#### Affordable Housing

- Akron Metropolitan Housing Authority (AMHA) - The City is supportive of AMHA's Family Self-Sufficiency Program, which provides supportive services to participating families to reach their goal of economic independence and self-sufficiency.
- Community Housing Development Organizations (CHDO's)

The City contributes CDBG funds for operating expenses of non-profit Community Housing Development Corporations. EANDC offers home maintenance and budgeting training for its participants under its HOPE III Program. WENDCO is planning purchase/rehab/resale home projects and new housing in FY 2004.

- The City is supportive of proposals for an agency to provide home maintenance training for additional low-income new homebuyers.

### Economic Development

- Temple Square, Kenmore, Highland Square/West Market, East Exchange/Spicertown, and South Main Street Neighborhood Business Districts (NBD) - The NBD's project is an effort by the City to infuse renewed investment in an area overlapping parts of the Mason Park Neighborhood Improvement Area and former Ido and Highland Neighborhood Improvement Areas. The project objectives are to encourage owner reinvestment and new business, rehabilitation of blighted structures and beautification, general public improvements, provision of social services and improvement of safety conditions.
- City will work with area partners to create a new subordinate loan/performance grant program to make capital more accessible to local businesses at prime rate. The proposed technical assistance will be provided to businesses in all areas of operation (accounting, strategic planning, marketing, personnel, record keeping and legal). This program will be offered citywide targeting low and moderate-income clientele.

### City of Akron Brownfield Program:

The City of Akron is in the process of developing comprehensive brownfield program. For the past 10 years the City has sought out, purchased and redeveloped brownfield sites in order to meet the industrial, commercial, and residential needs of the community. Brownfields are coordinated carefully with the City's Neighborhood Business District program, its Economic Development Program, and the Community Development Block Program for industrial, commercial, and residential rehab and new

construction land use expansion.

Brownfield recapture is an important component of the Annual Consolidated Plan, particularly in light of the absence of vacant land in the City of Akron. Within the 62 square miles of the corporate limits of Akron, there is less than 2% vacant land. The City actively pursued using its CDBG funding as leverage to attract other Federal and State of Ohio funding. U. S. Environmental Protection Agency Brownfield Assessment Funding has been previously obtained (\$250,000) and new funding is currently being sought. State of Ohio CleanOhio Funding (\$5.8 million) was leveraged by utilizing HUD CDBG, 108, and Economic Development Initiative (EDI) funds to acquire and prepare the Middlebury Marketplace site for development of a full service grocery and retail center.

Brownfields are an integral part of the City's revitalization strategy and reflects the City's commitment to reusing its land resources in an efficient manner.

### Crime Prevention

Areas of poverty are often associated with high crime. The City is making a comprehensive effort utilizing federal, state and local funds to undertake community policing. The City encourages and supports neighborhood block watches within our Housing Petition Areas and within Housing Treatment Areas, and is investigating the concept of defensible space for certain neighborhoods. In Wards 3 and 4, the City implements the Weed and Seed strategy utilizing funds from the Department of Justice. The program weeds out the negative influences and enhance or "seeds" the positive through law enforcement, community policing, social service and neighborhood restoration

### Transitional Housing

The City of Akron supports the provision of housing for the homeless with CDBG/ESG funds. The City encourages the continuation of existing emergency shelters while also encouraging transitional housing with support services as part of the Continuum of Care. The final goal is to integrate homeless individuals back into the community. The intent of emergency housing is to serve as a stepping-stone to transitional housing and further, to affordable permanent housing. As a part of the proposal format for non-profit developers, who wish to seek funds for projects, each organization must commit to participate in the Continuum of Care process.

## **D. Coordination Efforts**

The City of Akron will continue to be involved in activities over the coming year which enhance coordination between public and non-profit housing providers and

private and public health and service agencies.

The City of Akron holds meetings with the Akron Metropolitan Housing Authority (AMHA) to discuss issues of mutual concern and to update progress of any new housing programs or developments.

The City attends meetings throughout the year with the Housing Network and non-profit Community Housing Development Organizations (CHDO's) on their progress. The City holds special meetings with various citizen committees, including those operating in each of the Neighborhood Housing Treatment areas and with an advisory committee, which meets regarding the Neighborhood Housing Petition Program. At these meetings, members of various City Departments, including Police, Fire, Health and Housing are in attendance. Meetings are also held regarding the Neighborhood Partnership Program.

The Rehabilitation and Comprehensive Planning Sections of the Department of Planning and Urban Development and the Health Department meet quarterly to discuss the progress of the Neighborhood Improvement Program. At this meeting, the appropriate timing for opening and closing of activities in various areas is discussed. Also, utilization of staff, promotional activities, operational procedures and distribution of effort throughout the program are discussed.

In the fall of 2002, the City of Akron, Ohio began a series of meetings to discuss issues related to housing redevelopment and new construction. This process was developed through comments received from non-profit corporations. This dialogue provides information, insights obstacles and opportunities for non-profits and the City. These meetings will also provide an opportunity for conversation, constructive criticism and factual interpretations of development processes.

The University of Akron, Department of Public Administration and Urban Studies and Department of Geography and Planning have expressed a desire to cooperate with the City of Akron in the implementation of the Consolidated Plan and 5-Year Strategy. The University has a history of working with the city in a number of ways, drawing on strengths in education, training, evaluation, and research as well as placing interns with the city on various projects. This relationship will continue and increase these cooperative activities as the City continues its Economic Development activities and associated enhancement of quality of life.

The City will continue to provide representatives on local agency boards and provide staff to serve as resource persons to various housing, health and social service agencies in the coming year.

## 1. Public Policies

The City of Akron in its five-year strategy was required to assess the effects of the public policies impacting upon the availability of affordable housing, and set forth a plan to remove or ameliorate their negative effects. The specific actions or reform steps to be taken as part of that plan over the coming year to remove or ameliorate these negative effects are as follows:

- a) Provide adequate land for a variety of housing types through review by Zoning and Land Use and Development Guide Plan updates.
- b) Continue practice of one-stop permitting.
- c) Work to eliminate obsolete and prescriptive building code requirements. (Building Code Task Force).
- d) Continue educating the public on the need for affordable housing and promote a diversity of affordable housing programs.
- e) Coordinate with local state and federal agencies in implementing programs which support affordable housing (e.g. State of Ohio Low-Income Housing Tax Credits, Summit County Land Reutilization Program, federal programs such as HOPE III, etc.)

## 2. Institutional Structure

The City described in its five-year strategy the institutional structure, including private industry, non-profit organizations, and public institutions, through which it will carry out the affordable and supportive housing strategy, and was required to assess the existing strengths and gaps in that delivery system, and set forth a plan for improvement. Those actions and steps to be taken as part of that plan over the coming year to eliminate the identified gaps and to strengthen, coordinate, and integrate the institutions and delivery system as follows:

- a) Pursue other funding sources for affordable housing as they become available.
- b) Develop an approach to coordinate social services with housing treatment areas.
- c) Hold quarterly meetings with AMHA to help ensure coordination on programs and monitor progress.

- d) Pursue developing and expanding programs with lenders who serve the Akron area.
- e) Continue work with non-profit housing developers.
- f) Serve on committees/boards involved in housing and social service delivery.
- g) Hold public meetings to inform citizens of housing programs.
- h) Conduct meetings with non-profit developers.

### 3. Public Housing Improvements

The City described in its Consolidated Plan the number, physical condition, and restoration and revitalization needs of public housing units operated by the local public housing agency. In the five-year strategy, the jurisdiction was required to set forth the public housing agency's plan for improving the management and operation of such public housing, and the strategy for improving the living environment of public housing residents. The actions and steps to be taken by the AMHA as part of that plan over the coming year to improve the management and operation of public housing, and the living environment of public housing residents are as follows:

- a) Increase the overall occupancy rate (adjusted for units under modernization).
- b) Improve vacant unit turnaround times.
- c) Continue to convert undesirable efficiency size apartments to marketable one-bedroom dwelling units.
- d) Continue a lead-based paint testing and abatement program.
- e) Reduce total tenant accounts receivables.
- f) Continue to modernize senior and family dwelling units utilizing funds from the Comprehensive Grant Program.
- g) Introduce new management techniques and strategies in the property management division.

- h) Expedite the placement of applicants using new methods and procedures.
- i) Continue the effort to control drug and related problems in specific housing projects through the use of Public Housing Drug Elimination Grants.

#### 4. Public Housing Resident Initiatives

The City described in the five-year strategy activities to encourage public housing residents to become more involved in the management of public housing, and to encourage them to participate in homeownership. The activities to be undertaken over the coming year, by the AMHA, to encourage involvement of these residents in management and to encourage their participation in homeownership are as follows:

- a) Continue operation of AMHA's Family Activities Counseling Efforts (F.A.C.E.) program to encourage a move to economic self-sufficiency (family goal setting, budgeting and home maintenance) and homeownership.
- b) Continue efforts to offer residents options in potential homeownership through open-market working with banks and lenders to provide Community Reinvestment Act (CRA) monies for first time homebuyer mortgages.

#### 5. **Akron Lead Based Paint Hazard Control Program**

The Performance Period for the current Round 10 Akron Lead-Based Paint Hazard Control Program is January 2003 – June 2005 (30 Month Program).

The Akron Lead Hazard Control Program, Round 10, will include the following specific time-phased and measurable lead hazard control activities and objectives:

- a) to conduct lead hazard reduction to eliminate lead paint hazards and provide general property rehabilitation for a minimum of 100 low-moderate income homes where children are identified with elevated blood lead levels greater than 15 mg/dl and to conduct interim control measures utilizing specialized cleaning methods, to reduce lead hazards for 100 units, within the 30 month performance period concluding FY 2005,

- b) to recruit and train an additional 30 minority low-income contractors and workers by FY 2005, to enhance the current pool of licensed personnel creating further economic opportunities,
- c) to provide training in appropriate procedures for interim lead hazard control by FY 2005, for 12-15 target area residents for 100 homes to continue community-based primary prevention program, Healthy Homes, and
- d) to continue to develop an effective, annual public promotion program by FY 2005 including 50 educational programs and promotional initiatives yearly aimed at preventing lead poisoning in target areas.

The Akron Lead-Based Paint Hazard Control Program, Round 8 performance period was January 2001 – June 2003 and concluded June 30, 2003 meeting the required outline goals for that grant period.

The target areas selected for funding under this grant application are eleven census tracts in the city of Akron. The census tracts have very high socioeconomic and environmental risk factors that demonstrate the prevalence of lead exposure. Those factors are age of housing, high poverty, low proficiency scores, and concentrated ethnicity. These statistics were also the determining factor in selecting this area for the federally designated Enterprise Community funding and initiatives.

Current STELLAR data identified a high concentration of children found to have lead poisoning in these targeted areas. The targeted areas have documented evidence that lead poisoning is epidemic in Akron, Ohio. The current scope of the Akron CLPPP includes screening of 6,886 high-risk children in the calendar year 2001, identifying 17 percent with confirmed blood lead levels greater than 10 mg/dl within the target areas and 8.5% elevated within the entire jurisdiction of Akron, Ohio. The Centers for Disease Control and Prevention considers lead levels greater than 10 micrograms per deciliter to be elevated and unsafe.

The chart on indicates the number and proportion of children in the targeted census tract areas that are 6 years and younger, number of children tested for lead, the number and proportion of children with elevated blood levels greater than 10mg/dl, the number and proportion of houses built before 1950, and the number and proportion of families living in poverty whose income does not exceed 60 percent of the median income.

**\*CD Community Development Block Grant areas \* Federally Designated EC**

## Enterprise Community

Census Tract	Total Population	6 years & Under	Tested for Lead	>10ug/DI	Housing Pre-1950	% Below Poverty	CDBG/ EC Areas
5024	2215	231	81	24%	78%	22%	Both
5025	1780	262	68	15%	91%	16%	EC
5031	2521	273	108	15%	92%	27%	Both
5034	1948	246	45	9%	55%	22%	Both
5042	2487	273	69	17%	83%	35%	CDBG
5052	1990	229	109	34%	63%	24%	Both
5053	2442	391	151	8%	42%	25%	Both
5064	3705	413	81	23%	82%	36%	CDBG
5065	4496	428	147	12%	90%	28%	CDBG
5067	2884	557	88	19%	67%	33%	CDBG
5075	6979	820	228	15%	68%	33%	CDBG
Totals	33,447	4123	1175	17%	*72%	*27%	

*The information for the number and proportion of children 6 years and younger with elevated blood levels was determined by a study using data from STELLAR (Systematic Tracking of Elevated Lead Levels and Remediation) Centers for Disease Control and Prevention data base 2001; 2000 Census data, \*1990 Census Data and Akron Planning Commission data. (See Appendix 2 – Housing/Children Socioeconomic Charts)*

### GRANT ACCOMPLISHMENTS: Round 8

#### UNITS COMPLETED AND CLEARED:

The Akron Lead Hazard Control Program, Round 8 has assisted 100 families through the grant assistance program. At least 16 of these units have also had combined funding through the Akron Community Block Grant Program with an additional 11 applicants eligible for that assistance. There have been 26 applicants assisted through the Home Weatherization Assistance Programs for furnace replacements, and insulation of these properties.

The average per unit cost for the program was 13, 500 for a combination of lead hazard reduction and interim controls. The program met the goal of 100 units receiving full lead hazard renovations with an average cost of \$13, 025.40.

Additionally, 204 units received interim specialized cleaning, supplies and instructions on how to eliminate and reduce lead dust in high- risk areas of the home.

#### TRAINING ACCOMPLISHMENTS Round 8:

At the beginning of the program, each contractor was provided with a Contractor's

Specification Manual, which includes information on the rehabilitation contracts, program cost sheet, training information, state notification information, program physical, and insurance information. The Ohio Department of Health has provided additional meetings and a Working Lead Safe Kit to all of the contractors working with the Akron Lead Hazard Control Program. The kit is to be kept on site and contains information on State contacts, EPA, OSHA, Prior Notification Forms, and other information that must be kept on site during a Lead Hazard Reduction Project.

The Akron Lead Hazard Control Program in conjunction with the East Akron Neighborhood Development Corporation is collaborating with Health, Job and Family Services of Summit County and the Akron Metropolitan Housing Authority to assure Akron's program is in strict compliance with Section 3 Housing and Community Development Act of 1992.

Training opportunities were provided for contractors and low-income employees in the proper methods of lead hazard reduction, proper bid preparation, and follow up to insure proper completion of lead projects in accordance to HUD recommendations and guidelines. The Contractor Manual was developed by the Contractor Supervisor, Albert Smith, of EANDC to assist the new contractors in proper notification to the state, job specifications and procedures and covered requirements on physicals, blood lead testing and insurance. The total trained for 1012-1013 new HUD regulations and lead licensing training to 254 participants for the grant performance period. A policy between the Akron Lead Hazard Control Program and the Akron Planning and Urban Development CDBG Program, was developed and agreed upon by both departments at the onset of the grant performance period to clarify the combining of resources and training and to combine ALHC projects with the utilization of CDBG program funds.

The Westside Council of Block Clubs continues to coordinate with the Childhood Lead Prevention Program to recruit low-income residents to be trained to do interim cleaning for lead dust reduction in homes that have been identified as high-risk for lead poisoning in young children.

### **Screening and Education Round 8:**

Efforts to increase screening within the targeted areas included educational sessions presented to parents at the North Hill Clinic, Arlington Clinic, and the Healthwise Clinic. The program averaged over 50 educational and prevention events per calendar year. The events included health fairs, school events, parent education as well as screening children in targeted day care centers. The Community Mobile Healthcare Clinic supported these events in the Spring and Summer months. The Mobile clinic provided, immunizations, blood lead testing and blood pressure testing in the highest risk targeted areas of the City of Akron.

There are 18,673 children 0-6 years of age in the City of Akron, with 4,123 or 22 percent of the children are at risk for lead levels greater than 10mg/dl and in need of interventions medically and environmentally. With 7,122 children tested in 2002 within the jurisdiction of the Akron Health Department, 695 children had lead levels greater than 10 mg/dl indicating that 10 percent of the children tested have elevated lead levels. Additional 12,212 children are not tested for lead on an annual basis. There are 4,123 children 0-6 years of age residing in the 11 census tracts targeted for this grant program. Of this total, 27 percent are below 50% of the area's median income and of the (1,175) tested for lead, 200 children had lead levels greater than 10mg/dl, or 17 percent of the children tested had elevated leads in the targeted census tracts.

There are 14,436 homes in the targeted census tract areas. Of those, 13,276 were built before 1978, and 10,471, (72 percent) were built before 1950. The Akron Childhood Lead Poisoning Prevention Program has identified and assessed an average of 200 homes per year. These homes are identified through screening and identification of children with lead levels greater than 15mg/dl conducted by the Akron Health Department clinics and referred to the Akron Health Department by Children's Hospital Medical Center of Akron. During the past two years, the Akron Childhood Lead Prevention Program has done risk assessments 369 homes where elevated or at risk children reside, 90 percent containing significant lead hazards. Out of the total number of homes 310 or 84 Percent have been cleared of lead hazards.

The Akron Health Department's federal grant award for Round 10 is \$2,160,000. The source and match includes: Akron Health Department \$333,958 for personnel, facilities, services and in-kind contributions. The City of Akron Community Development Block Grant Program will provide a match of \$250,000 for lead hazard reduction. There are also additional sources documented within this factor of the narrative of approximately \$390,000 in-kind services and contributions dedicated to the effort of eliminating lead poisoning and providing lead-safe housing within the City of Akron. Akron Metropolitan Housing Authority will provide contributions of \$270,000 for staff, training, and housing services. Summit County Bureau of Women's Infant's and Children's Nutrition Programs will provide \$120,000 in support of screening high risk populations, nutrition counseling for case level families and facilities.

The following agencies will provide in-kind support in the form of services, personnel, prevention education and counseling for clients and families: East Akron Community House, Fair Housing Contact Services, Children's Hospital Medical Center, Westside Neighborhood Development Corporation, International Institute of Akron, Community Legal Aid Services, Westside Council of Block Clubs and the University of Akron College of Nursing.

The achievements of the Akron Lead Hazard Control Program, Round 8 included the following:

The program received 173 applications for assistance. The Grant Review Committee has reviewed 159 and 100 have been approved for grant or deferred loan assistance. Financial assistance has been in the form of grants averaging \$6,000 - \$10,000 with

deferred loans on any project exceeding the \$10,000 grant amount.

- Completion of 100 lead hazard reduction projects, 100% of the outlined goal of 100 low-moderate income families assisted through our program Round 8 grantees.
- Training and recruitment of 30 low-income residents in the fields of lead risk assessment, lead abatement contractors and lead abatement workers and in addition provided training for renovators, home owners, and landlords in the Lead Safe Renovator's Course and Lead Safe Worker Maintenance Courses. The program has provided this training for over 245 participants.
- Provided training for 6 community-based residents and workers to provide primary prevention by conducting interim controls through intensive cleaning methods in over 100 high-risk homes, and
- (4) The development of a public health education campaign which conducted 166 outreach and education sessions in FY 2001-2002, for Head Start and Day Care Center providers, landlords, nurses, and the City of Akron's rehabilitation division. The program has held at least 50 sessions per calendar year during the grant performance period.

The Akron Lead Hazard Control Program, Round 10, will include the following specific time-phased and measurable lead hazard control activities and objectives:

- Conduct lead hazard reduction to eliminate lead paint hazards and provide general property rehabilitation for a minimum of 100 low-moderate income homes where children are identified with elevated blood lead levels greater than 15 mg/dl and to conduct interim control measures utilizing specialized cleaning methods, to reduce lead hazards for 100 units, within the 30 month performance period concluding by FY 2005;
- Recruit and train an additional 30 minority low-income contractors and workers by FY 2005, to enhance the current pool of licensed personnel creating further economic opportunities;
- Provide training in appropriate procedures for interim lead hazard control by FY 2005, for 12-15 target area residents for 100 homes to continue community-based primary prevention program, Healthy Homes, and
- Continue to develop an effective, annual public promotion program by FY 2005 including 50 educational programs and promotional initiatives yearly aimed at preventing lead poisoning in target areas.

The targeted areas have documented evidence that lead poisoning is epidemic in Akron, Ohio. The current scope of the Akron CLPPP includes screening of 7,122 high-risk children in the calendar year 2002, identifying 17 percent with confirmed blood lead levels greater than 10 mg/dl within the target areas and 10% elevated within the entire jurisdiction of Akron, Ohio. The Centers for Disease Control and Prevention considers lead levels greater than 10 micrograms per deciliter to be elevated and unsafe.

## **Round 10 Data**

### **Children Incidence Data:**

There are 18,673 children 0-6 years of age in the city of Akron, with 4,123 or 22 percent of the children are at risk for lead levels greater than 10mg/dl and in need of interventions medically and environmentally. With 6,461 children tested in 2001 within the jurisdiction of the Akron Health Department, 495 children had lead levels greater than 10 mg/dl indicating that 8 percent of the children tested have elevated lead levels. Additional 12,212 children are not tested for lead on an annual basis. There are 4,123 children 0-6 years of age residing in the 11 census tracts targeted for this grant program. Of this total, 27 percent are below 50% of the area's median income and of the (1,175) tested for lead, 200 children had lead levels greater than 10mg/dl, or 17 percent of the children tested had elevated leads in the targeted census tracts.

### **Housing Stock Data:**

There are 14,436 homes in the targeted census tract areas. Of those, 13,276 were built before 1978, and 10,471, (72 percent) were built before 1950. The Akron Childhood Lead Poisoning Prevention Program has identified and assessed an average of 200 homes per year. These homes are identified through screening and identification of children with lead levels greater than 15mg/dl conducted by the Akron Health Department clinics and referred to the Akron Health Department by Children's Hospital Medical Center of Akron. During the past two years, the Akron Childhood Lead Prevention Program has done risk assessments 369 homes where elevated or at-risk children reside, 90 percent containing significant lead hazards. Out of the total number of homes 310 or 84 percent have been cleared of lead hazards.

The Akron Lead Based Paint Program has developed a comprehensive strategy to address census tracts selected for priority consideration for this HUD funded program are located in the federally designated Enterprise Community or the Akron Community Development Block Grant areas. The age, condition and socioeconomic factors of the targeted census tracts contribute to the prevalence of lead exposure and demonstrates the highest risk for lead poisoning by incidence, poverty levels, the oldest deteriorated housing stock, high ethnicity and the numbers of children 6 years old and younger

residing in these areas. The CDC STELLAR tracking program identifies a high concentration of children with elevated lead levels, (17%) within the 11 targeted census tracts, documenting evidence that lead poisoning is an epidemic within the City of Akron.

Eligible housing will meet the following classifications for selection for program funding: older housing, (primarily pre-1950), substandard housing, owner-occupied housing, family-owned rental housing, and rental units with identified elevated blood lead levels. To be eligible for consideration, the houses within the targeted areas must be privately owned, single-family dwellings and will be chosen on an individual unit-by-unit basis. The needs of the highest risk target areas within the city of Akron. The 11 targeted The proposed activities will benefit the federally designated Enterprise Community and the targeted census tract areas by providing lead safe and affordable housing units. Residents in these areas will see a reduction in children's blood lead levels due to lead hazard removal, and an increase in overall property value. Occupancy projections in the targeted census tracts consist of approximately 42 percent owner occupied, 47 percent rental units and 11 percent vacant units. In addition, at least 72 percent of the homes in the 11 census tracts are in very poor, sub-standard condition and were built prior to 1950.

### **Round 10 – Federal and Matching Budget**

The Akron Health Department's federal budget for Round 10 is \$2,160,000. The source and match includes: Akron Health Department \$567,336 for personnel, facilities, services including the City of Akron Community Development Block Grant Program will provide a match of \$250,000 for lead hazard reduction. There are also additional sources documented within this factor of the narrative of approximately \$390,000 in-kind services and contributions dedicated to the effort of eliminating lead poisoning and providing lead-safe housing within the City of Akron. Akron Metropolitan Housing Authority will provide contributions of \$270,000 for staff, training, and housing services. Summit County Bureau of Women's Infant's and Children's Nutrition Programs will provide \$120,000 in support of screening high risk populations, nutrition counseling for case level families and facilities. The following agencies will provide in-kind support in the form of services, personnel, prevention education and counseling for clients and families: East Akron Community House, Fair Housing Contact Services, Children's Hospital Medical Center, Westside Neighborhood Development Corporation, International Institute of Akron, Community, Legal Aid Services, Westside Council of Block Clubs and the University of Akron College of Nursing.

### **Round 10 Strategy and Methods of Lead Hazard Control**

The Akron Lead-Based Paint Hazard Control Strategy will utilize a combination of interim control methods for at least 100 units and complete lead hazard reduction techniques on a minimum of 100 units. The methods used for hazard reduction are cost effective because of the more permanent nature of the work. The repair or replacement of

porches and windows along with the enclosure of exterior lead hazards by vinyl siding were chosen to allow a home to remain lead safe over a period of 10-20 years. Depending upon a site-specific risk assessment, a determination will be made as to the type of lead hazard control needed (emergency cleaning measures, interim control measures, partial abatement or full reduction). The overall goals of this strategy are to reduce immediate lead hazards (lead-contaminated dust, lead-contaminated bare soil, and loose, peeling, or flaking lead-based paint) to clearance levels.

By treating bare soil, lead-paint surfaces, and making repairs to prevent paint failure the unit will maintain a lead safe status. The creation of smooth and cleanable floors and windows wells will facilitate clean- up procedures. To prevent recontamination of the unit, owners and occupants will be provided with education related to lead safety and in-place management of lead hazards. The lead hazard control activities will be integrated with rehabilitation activities through the CDBG program, the Weatherization programs, Minor Home Repair programs, and the Akron Housing Network, to ensure the most cost effective rehabilitation of homes within the 11 targeted census tract areas and the federally designated Enterprise Community.

**2004 CONSOLIDATED PLAN**  
**Community Development/HOME/Emergency Shelter Grant**

<u>Project</u>	<u>CDBG Funding</u>	<u>HOME Funding</u>	<u>Total Budget</u>
<b><u>CLEARANCE, LAND ASSEMBLY &amp; HOUSING DEVELOPMENT</u></b>			
Acquisition/Relocation/Clearance	\$ 1,200,000	\$ 0	\$ 1,200,000
Includes acquisition/relocation/clearance of dilapidated structures or vacant lots in neighborhood development and housing petition areas.			
Waiver Demolition	\$ 550,000	\$ 0	\$ 550,000
Demolition of vacant, abandoned, and/or deteriorated houses, garages, and commercial buildings. Costs include demolition, asbestos removal and hauling fees.			
CHDO/CDC Housing	\$ 50,000	\$ 550,000	\$ 600,000
Matching funds for non-profit community housing development organizations. Proposed programs of new housing construction and acquisition/rehabilitation and resale. Substantial rehab of Channelwood by Alpha Phi Alpha - \$150,000. EANDC - \$175,000 for Arlington 5.			
Urban Neighborhood Development Corporation (UNDC)	\$ 400,000	\$ 0	\$ 400,000
Support for new housing construction in older neighborhoods by the UNDC. Subsidy for 20 new homes. Includes funding for purchase of vacant lots for new housing construction.			
New Housing Incentives	\$ 40,000	\$ 0	\$ 40,000
Land assembly/predevelopment assistance for new housing downtown and selected area.			
HOPE VI at Elizabeth Park	\$ 0	\$ 200,000	\$ 200,000
Funding to support the AMHA HOPE VI redevelopment project.			
<b>Subtotal for Clearance, Land Assembly &amp; Housing</b>	<b>\$2,240,000</b>	<b>\$ 750,000</b>	<b>\$2,990,000</b>

<b>Development</b>			
<b><u>Project</u></b>	<b><u>CDBG Funding</u></b>	<b><u>HOME Funding</u></b>	<b><u>Total Budget</u></b>
<b><u>REHABILITATION LOANS AND GRANTS</u></b>	<b>\$ 700,000</b>	<b>\$ 800,000</b>	<b>\$ 1,500,000</b>

Grants and loans for housing rehabilitation and lead paint abatement to owners of property in Neighborhood Redevelopment and Neighborhood Initiatives Areas.

<b><u>PUBLIC IMPROVEMENTS</u></b>	<b>\$ 735,000</b>	<b>\$ 300,000</b>	<b>\$1,035,000</b>
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Street, curb, sidewalk and sewer repairs as needed in Neighborhood redevelopment Areas, Neighborhood Initiative Areas and HOPE VI.

### **ECONOMIC DEVELOPMENT**

Akron Business Initiative Program	\$ 1,000,000	\$ 0	\$1,000,000
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Funds utilized to assist business development and support opportunities for those that qualify throughout the City.

Neighborhood Business District	\$ 120,000	\$ 0	\$ 120,000
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Assistance available for matching façade grants, loans and assistance for businesses. Proposed activities in Kenmore Boulevard, Highland Square/West Market, Spicertown, and South Main Street, Temple Square, and Copley Road.

<b>Subtotal for Economic Development</b>	<b>\$1,120,000</b>	<b>\$ 0</b>	<b>\$1,120,000</b>
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<b><u>Project</u></b>	<b><u>CDBG Funding</u></b>	<b><u>HOME Funding</u></b>	<b><u>Total Budget</u></b>
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### **OTHER HOUSING**

Emergency Shelter	\$ 65,000	\$ 300,000 (ESG Funds)	\$365,000
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Emergency Shelter Grant Program provides funding for sheltering the homeless. Funding awarded on a request for proposal basis to eligible non-profit providers for emergency shelter housing and for intermediate term housing, homeless prevention services for homeless individuals and families.

Minor Home Repair	\$ 450,000	\$ 0	\$ 450,000
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Emergency home repair for 80 low-income elderly and/or handicapped homeowners. Includes assistance to Rebuilding Together with Christmas in April, Housing Network and Exterior Improvement Program.

CDC Support 275,000	\$ 75,000	\$ 200	\$
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Operating support for activities of Community Development Corporations.

Paint Program	\$ 35,000	\$ 0	\$ 35,000
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Reimbursement for neighborhood non-profit organizations to operate a paint program for low income homeowners. Continue contract with Greater West Side Block Club

<b>Subtotal Other Housing</b>	<b>\$ 625,000</b>	<b>\$ 200,000 (HOME)</b>	<b>\$ 1,125,000</b>
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<u>Project</u>	<u>CDBG Funding</u>	<u>HOME Funding</u>	<u>Total Budget</u>
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### PUBLIC SERVICES

Community Services Program	\$ 500,000	\$ 0	\$ 500,000
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Public services to primarily serve CD area residents, including youth, seniors and families. Programs include education, neighborhood security, arts and fair housing.

Neighborhood Partnership	\$ 60,000	\$ 0	\$ 60,000
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Matching grants of up to \$7,500 to neighborhood organizations for small, competitive projects which build neighbor collaboration.

<b>Subtotal for Public Services</b>	<b>\$ 560,000</b>	<b>\$ 0</b>	<b>\$ 560,000</b>
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<b>Program Implementation</b>	<b>\$ 2,400,000</b>	<b>\$ 250,000</b>	<b>\$ 2,650,000</b>
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<b>Administration</b>	<b>\$ 400,000</b>	<b>\$ 200,000</b>	<b>\$ 600,000</b>
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<b>Total for Staff</b>	<b>\$ 2,800,000</b>	<b>\$ 450,000</b>	<b>\$ 3,250,000</b>
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<b>2003 Consolidated Plan</b>	<b>\$ 8,780,000</b>	<b>\$2,500,000</b>	<b>\$11,580,000</b>
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## **CERTIFICATIONS**

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

**Affirmatively Further Fair Housing** -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard. An update to this analysis and action plan was performed in 2000 and 2001. An update meeting to the Plan was held on October 22, 2003. It is on file at the Department of Housing and Urban Development. It has been approved by the Department of Housing and Urban Development.

**Anti-displacement and Relocation Plan** -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential antidisplacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

**Drug Free Workplace** -- It will or will continue to provide a drug-free workplace by:

1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
2. Establishing an ongoing drug-free awareness program to inform employees about -
  - (a) The dangers of drug abuse in the workplace;
  - (b) The grantee's policy of maintaining a drug-free workplace;
  - (c) Any available drug counseling, rehabilitation, and employee assistance programs; and
  - (d) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;

4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will -
  - (a) Abide by the terms of the statement; and
  - (b) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted
  - (a) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
  - (b) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.

**Anti Lobbying --** To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;

2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

**Authority of Jurisdiction** -- The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

**Consistency with plan** -- The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

**Section 3** -- It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.

\_\_\_\_\_  
Signature/Authorized Official

November 12, 2003  
\_\_\_\_\_  
Date

Mayor  
\_\_\_\_\_  
Title

## Specific CDBG Certifications

The Entitlement Community certifies that:

**Citizen Participation** -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

**Community Development Plan** -- Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

**Following a Plan** -- It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

**Use of Funds** -- It has complied with the following criteria:

1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities, which benefit low and moderate-income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
2. Overall Benefit. The aggregate use of CDBG funds including section 108 guaranteed loans during program year(s) 1999, 2000, and 2001, (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

**Excessive Force** -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

**Compliance With Anti-discrimination laws** -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

**Lead-Based Paint** -- Its notification, inspection, testing and abatement procedures concerning lead-based paint will comply with the requirements of 24 CFR §570.608;

**Compliance with Laws** -- It will comply with applicable laws.

\_\_\_\_\_  
Signature/Authorized Official

November 12, 2003  
Date

\_\_\_\_\_  
Mayor  
Title

**OPTIONAL CERTIFICATION  
CDBG**

Submit the following certification only when one or more of the activities in the action plan are designed to meet other community development needs having a particular urgency as specified in 24 CFR 570.208(c):

The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-assisted activities which are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.

\_\_\_\_\_  
Signature/Authorized Official

November 12, 2003  
Date

\_\_\_\_\_  
Mayor  
Title

### Specific HOME Certifications

The HOME participating jurisdiction certifies that:

**Tenant Based Rental Assistance** -- If the participating jurisdiction intends to provide tenant-based rental assistance:

The use of HOME funds for tenant-based rental assistance is an essential element of the participating jurisdiction's consolidated plan for expanding the supply, affordability, and availability of decent, safe, sanitary, and affordable housing.

**Eligible Activities and Costs** -- it is using and will use HOME funds for eligible activities and costs, as described in 24 CFR § 92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in § 92.214.

**Appropriate Financial Assistance** -- before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

\_\_\_\_\_  
Signature/Authorized Official

November 12, 2003  
Date

\_\_\_\_\_  
Mayor  
Title

## ESG Certifications

The Emergency Shelter Grantee certifies that:

**Major rehabilitation/conversion** -- It will maintain any building for which assistance is used under the ESG program as a shelter for homeless individuals and families for at least 10 years. If the jurisdiction plans to use funds for purposes less than tenant-based rental assistance, the applicant will maintain any building for which assistance is used under the ESG program as a shelter for homeless individuals and families for at least 3 years.

**Essential Services** -- It will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure as long as the same general population is served.

**Renovation** -- Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

**Supportive Services** -- It will assist homeless individuals in obtaining appropriate supportive services, including permanent housing, medical and mental health treatment, counseling, supervision, and other services essential for achieving independent living, and other Federal State, local, and private assistance.

**Matching Funds** -- It will obtain matching amounts required under §576.71 of this title.

**Confidentiality** -- It will develop and implement procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project except with the written authorization of the person responsible for the operation of that shelter.

**Homeless Persons Involvement** -- To the maximum extent practicable, it will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, operating facilities, and providing services assisted through this program.

**Consolidated Plan** -- It is following a current HUD-approved Consolidated Plan or CHAS.

November 12, 2003

\_\_\_\_\_  
Signature/Authorized Official

\_\_\_\_\_  
Date

\_\_\_\_\_  
Mayor

\_\_\_\_\_  
Title

## APPENDIX TO CERTIFICATIONS

### INSTRUCTIONS CONCERNING LOBBYING AND DRUG-FREE WORKPLACE REQUIREMENTS:

#### A. Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

#### B. Drug-Free Workplace Certification

1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification.
2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
3. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
4. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).
5. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it

previously identified the workplaces in question (see paragraph three).

6. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance (Street address, city, county, state, zip code)

Check \_\_\_ if there are workplaces on file that are not identified here.

The certification with regard to the drug-free workplace is required by 24 CFR part 24, subpart F.

7. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

"Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

"Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

"Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

"Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including: (i) All "direct charge" employees; (ii) all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and (iii) temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll.

This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of subrecipients or subcontractors in covered workplaces).

